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The UK Hydrogen Strategy: Falling Behind in the Green Race?

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UK Climate and Energy

UK Climate Action

- 2008 Climate Change Act
- Global climate leadership
- Lack of new investment in offshore wind

UK-EU energy relations since Brexit

- Aim to re-negotiate electricity trading
- Obstacles to research collaboration (Euratom, Horizon Europe)
- New electricity interconnections with Norway and France, imports
- MOU with the North Seas Energy Cooperation

Current challenges

- Decarbonization: domestic heating, important industries like chemicals
- Energy security: most UK gas is imported from Norway and Qatar
- Fossil fuel extraction moratorium ended in 2022, new projects announced

→ Hydrogen appealing for energy security, industrial development, and decarbonization

'Biggest clean energy disaster in years': UK auction secures no offshore windfarms

Lack of interest was widely expected after government failed to heed warnings about soaring costs

What went wrong at UK's offshore wind auction?
 Nils Pratley: does the government still have an offshore wind strategy?



The status of UK hydrogen developments

"twin track" approach: promotes both blue and green hydrogen "low-carbon hydrogen":

- green hydrogen made with renewable electricity
- blue hydrogen from natural gas with carbon capture and storage (CCS)
- biomass/waste conversion to hydrogen with or without CCS.

Hydrogen production and use

- ~30 industrial sites in the UK, 2.5 GW capacity, 40km pipelines
- 2/3 by-product of industrial processes, used onsite
 - Retrofitting with carbon capture technology, supported by Industrial Carbon Capture Business Model
- 1/3 produced by SMR without carbon capture, used as feedstock for ammonia production
 - Purchasing low-carbon hydrogen

Previous initiatives

- Low Carbon Hydrogen Supply (£33 million)
- Hy4Heat project (£25 million)
- Ultra-low emission vehicles (£500 million total)
- Industrial Strategy Challenge Fund (£170 million)

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UK hydrogen policy: Framework and use cases



Ten Point Plan (2020): 5 GW low-carbon hydrogen by 2030, £1 billion funding for net zero innovation Hydrogen Strategy (2021): next steps for hydrogen development British Energy Security Strategy (2022): increases goal to 10 GW Low Carbon Hydrogen Standard (2023): sets out definition of "low carbon" (20 gCO2e/MJLHV)

Use cases

- Greatest demand before 2030 from steel and chemicals industry, fuel-switching
- Potential for flexible power generation, heavy transport, domestic heating
- Gas grid blending decision by 2023
- Heating decision by 2026

Local hydrogen offtakers

- No need for a phaseout plan for carbon-intensive hydrogen, nor R&I facility for hydrogen use in industry (July 2022 Update to the Market)
- Ongoing gas blending and heating trial projects
- Funding for hydrogen transport and refueling facilities

→ Broad use cases to find offtakers, rather than low-regret and strategically important industries

UK hydrogen policy: Funding and production

Hydrogen funding: support along the value chain

- innovation and demonstration projects
- hydrogen production projects
- revenue support for production (HPBM) + transport and storage (forthcoming)

Hydrogen funding sources

- NZIP, industrial decarbonization and CCUS schemes
- Revenue support: hydrogen levy on gas shipping industry from 2025 in energy bill

Results of Net Zero Hydrogen Fund round 1 (March 2023)

- 15 successful applicants, £37.9 million for production
- Some include offtakers (most transportation, only 2 from industry)

Infrastructural uncertainties

- Depending on uses: by 2035, between 0.6-13.2 TWh storage, 700-26,000km pipeline
- Project Union focus on industrial clusters: 2,000km
- Potential for exports mentioned, but lacks official plans for trade infrastructure







The UK in the global green race: strengths and weaknesses

Potential as a hydrogen leader:

- Excellent local wind resources, salt caverns
- Industry experience, demand for hydrogen

IEA (2023), Hydrogen patents for a clean energy future

Skilled labor and innovative capacity

Figure 3.2 Origins of patents related to hydrogen production, 2011–2020 EUZ7: 39% Gas 26% 22% 11% 6% 13% 10% 4% 3% Other fossil fuels 35% 38% 5% 5% 7% 6% 10% CU27: 23% Other fossil fuels 35% 5% 5% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% 7% 6% <th cols

Note: The calculations are based on the country of the IPF applicants, using fractional counting in the case of co-applications. The value labels are not reported for shares below or equal to 1%. For the purposes of this chart, technologies related to low-emission hydrogen production from gas and other fossil fuels have been pooled with the respective categories of established technologies.

Source: author's calculations

Policy trade-offs:

- Cost vs. competitive advantages
- Technology openness vs. targeted use of resources
- Use case openness vs. targeted use of resources

Challenges in "green race":

- Competition for electrolyzer manufacturing, innovation from other countries
- Less support than other countries for R&I, hydrogen production
- Concern about failure to build industry as in RE sector being repeated



- Promoting hydrogen at G7, UNFCCC, Breakthrough Agenda
- Standards and technology collaboration: IEA Hydrogen Collaboration Program, International Partnership on Hydrogen and Fuel Cells in the Economy, Mission Innovation
- Clean Energy Ministerial:
 - member of expert panel for CEM-led Northwest European Hydrogen workstream, co-funded IEA Hydrogen in Northwest Europe Report (2022)
 - Participation in International Hydrogen Trade Forum, co-led by the Netherlands and UAE

CEM Roundtable on the North-West European Region

Goal: Develop a new regional hydrogen market in North-West Europe through convening government representatives and key industrial stakeholders in the region to identify opportunities, tackle barriers, and explore policy and regulatory requirements to develop the region.

Participants: led by the Netherlands, participants include the UK, Germany, Norway, Belgium, Denmark and France

International engagement

Cooperation announcements with hydrogen potential

UK government

2022: North Seas Energy Cooperation (NSEC) 2023: Belgium, France, Norway, UAE, Ireland, Kazakhstan, Singapore

Scottish government 2021: Denmark 2022: German regions (Hamburg, Bavaria, North Rhein-Westphalia)



UK Bilateral partnerships and initiatives:

- Most high-level announcements focused on fellow hydrogen frontrunners with trade potential
- Interest in collaboration with geographically further partners including Australia, Chile
- Innovation collaborations: Australia and Korea, MOU with South Africa on scientific cooperation expanded to include hydrogen

Competing for innovation leadership and investment

- Department for Business and Trade published investor roadmap, engaging with overseas stakeholders
- UK government working with foreign investors to enter UK markets
- Dedicated trade team for trade, investment, and export opportunities
- Export Finance: Export development guarantees to include hydrogen

International engagement on infrastructure

National government

- Not involved in CEM Global Ports Coalition, or working groups on large-scale hydrogen supply chains
- Trade infrastructure not prioritized in strategy

Interest from private actors

The UK Hydrogen backbone

 Initiative of energy infrastructures across Europe, UK Nationalgrid / National Gas Transmission

"A converted pipeline to Bacton could enable future hydrogen flows across the interconnectors between GB and Belgium and GB and the Netherlands...Further repurposed pipelines may start to emerge between 2035 and 2040, including...between GB and Ireland."

NGT's Project Union

 Connection to the European Hydrogen backbone project, operational by the early 2030s

Great Britain



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Discussion and conclusions

Ambitious goals...

- Moved quickly on hydrogen, announced ambitious goals, supporting hydrogen innovation and production
 ... but remaining challenges to vision of industry leadership:
- Focus on consumers (heating, transport) rather than industrial demand
- Tension between openness to different technologies and uses vs strategic industry-building
- May be insufficient to establish UK as a hydrogen technology leader

Current international cooperation:

- Engagement through international fora with potential trade partners
- UK leaving infrastructure to business
- Scotland pursuing own export strategy

Possible future developments:

- Lack of coordination: Europe prioritizes trade with other partners
- Closer European cooperation enables trade



OSTEND DECLARATION

THE NORTH SEAS AS EUROPE'S GREEN POWER PLANT

ON

DELIVERING CROSS-BORDER PROJECTS

AND ANCHORING THE RENEWABLE OFFSHORE INDUSTRY IN EUROPE



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